Calendar No. 675

103d CONGRESS H. R. 1137

AN ACT

To amend the Geothermal Steam Act of 1970 (30 U.S.C. 1001-1027), and for other purposes.

Reported with an amendment and an amendment to the title $% \left(\mathbf{r}\right) =\mathbf{r}^{\prime }$ SEPTEMBER 28 (legislative day, SEPTEMBER 12), 1994

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103D CONGRESS 2D SESSION

H. R. 1137

IN THE SENATE OF THE UNITED STATES

NOVEMBER 16 (legislative day, NOVEMBER 2), 1993 Received

NOVEMBER 17 (legislative day, November 2), 1993 Read twice and referred to the Committee on Energy and Natural Resources

September 28 (legislative day, September 12), 1994 Reported by Mr. Johnston, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To amend the Geothermal Steam Act of 1970 (30 U.S.C. 1001–1027), and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Old Faithful Protec-
- 5 tion Act of 1993".
- 6 SEC. 2. FINDINGS AND PURPOSES.
- 7 (a) FINDINGS.—The Congress finds that—

- (1) Yellowstone National Park is a unique and irreplaceable national and international treasure and part of one of the few remaining undisturbed hydrothermal systems in the world;
 - (2) there is a risk that unrestricted groundwater use or hydrothermal or geothermal resource development adjacent to Yellowstone National Park in the States of Montana, Wyoming, and Idaho will interfere or adversely affect the hydrothermal and geothermal features of such Park or the management of relevant mineral resources:
 - (3) further research is needed to understand the characteristics of the protected systems and features and the effects of development on such systems and features on lands outside of Yellowstone National Park but within the Yellowstone Protection Area, as such area is defined in this Act;
 - (4) preservation and protection, free from injury or impairment, of the hydrothermal system associated with and the features within Yellowstone National Park is a benefit to the people of the United States and the world;
 - (5) cooperation between the United States and the States of Montana, Idaho, and Wyoming to pro-

tect and preserve Yellowstone National Park is desirable: and

(6) as a settlement of litigation concerning water rights, including the reserved water rights of the United States associated with units of the National Park System in Montana, the Department of the Interior and the Department of Justice, on behalf of the United States, and a Compact Commission, on behalf of the State of Montana, have developed a Compact that, when ratified by the State and signed by the Secretary of the Interior and the Attorney General of the United States, will constitute such a settlement of litigation concerning matters within its scope and which, in Article IV, also establishes a program for regulation of development and use of groundwater in areas adjacent to Yellowstone National Park.

(b) Purposes. The purposes of this Act are—

(1) to require the Secretary to take the necessary actions to preserve and protect the hydrothermal system associated with, and the hydrothermal and geothermal features within, Yellowstone National Park from injury or impairment by protecting the Federal reserved water rights of Yellowstone National Park;

1	(2) to provide a framework for management by
2	the States of Montana, Wyoming, and Idaho of reg-
3	ulated resources outside of but significantly related
4	to Yellowstone National Park to the extent such
5	States implement appropriate approved programs for
6	such management that are adequate to preserve and
7	protect, free from injury or impairment, the pro-
8	tected systems and features;
9	(3) to authorize, as provided in section 8, ap-
10	proval of Article IV of the Compact as such an ap-
11	propriate State program; and
12	(4) to require relevant research.
13	SEC. 3. DEFINITIONS.
13 14	SEC. 3. DEFINITIONS. For purposes of this Act:
14	For purposes of this Act:
14 15	For purposes of this Act: (1) The term "Secretary" means the Secretary
141516	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior.
14151617	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior. (2) The term "Yellowstone Protection Area"
14 15 16 17 18	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior. (2) The term "Yellowstone Protection Area" means the area in Montana, Idaho, and Wyoming
14 15 16 17 18 19	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior. (2) The term "Yellowstone Protection Area" means the area in Montana, Idaho, and Wyoming identified on the map entitled "Yellowstone Protec-
14 15 16 17 18 19 20	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior. (2) The term "Yellowstone Protection Area" means the area in Montana, Idaho, and Wyoming identified on the map entitled "Yellowstone Protection Area", numbered 20036, and dated May 1993,
14 15 16 17 18 19 20 21	For purposes of this Act: (1) The term "Secretary" means the Secretary of the Interior. (2) The term "Yellowstone Protection Area" means the area in Montana, Idaho, and Wyoming identified on the map entitled "Yellowstone Protection Area", numbered 20036, and dated May 1993, and any modifications thereof as may be made under

and hydrothermal and geothermal features associ-1 2 ated with Yellowstone National Park. (4) The term "regulated resources" means— 3 4 (A) geothermal steam and associated geothermal resources, as defined in section 2(c) of the Geothermal Steam Act of 1970 (30 U.S.C. 6 7 1001(c)); and 8 (B) hydrothermal resources. (5) The term "geothermal well" means a well 9 or facility producing or intended to produce regu-10 lated resources. 11 (6) The term "hydrothermal system" means a 12 groundwater system, including cold water recharge 13 and transmission and warm and hot water dis-14 15 charge. (7) The term "hydrothermal resources" means 16 17 groundwater with a temperature in excess of 59 de-18 grees Fahrenheit and any other groundwater that, 19 on the basis of research pursuant to section 6, and, 20 in a State with an approved State program, pursu-21 ant to the procedures in such approved State pro-22 gram, is determined to have characteristics that indicate it may be directly related to the protected sys-23

24

tems and features.

- 1 (8) The term "approved State program" means
 2 a program of Montana, Idaho, or Wyoming that has
 3 been submitted to the Secretary and has been ap4 proved pursuant to this Act.
- 5 (9) The term "Compact" means the water 6 rights compact ratified in 1993 by the State of Mon-7 tana through enactment of H.B. 692.
- 8 (10) Except as otherwise provided in this Act,
 9 terms used in this Act shall have the same meaning
 10 as in the Geothermal Steam Act of 1970.

11 SEC. 4. RESTRICTION ON FEDERAL LANDS.

- 12 The Geothermal Steam Act of 1970 (30 U.S.C. 1001
- 13 and following) is amended by adding at the end thereof
- 14 the following new section:
- 15 "SEC. 30. (a) The Congress hereby declares that—
- 16 "(1) Yellowstone National Park possesses nu-
- 17 merous hydrothermal and geothermal features, in-
- 18 cluding Old Faithful geyser and approximately
- 19 10,000 other geysers and hot springs, and warrants
- 20 designation as a significant thermal feature unto
- 21 itself:
- 22 "(2) the establishment of the Park in 1872 re-
- served to the United States a water right which in-
- 24 cludes a right with respect to groundwater (includ-
- 25 ing the water in the hydrothermal system supporting

- 1 such features) necessary to preserve and protect
- 2 such features for the benefit of future generations;
- 3 and
- 4 "(3) Federal legislation is desirable to protect
- 5 these Federal water rights from possible injury or
- 6 damage.
- 7 "(b) The Congress hereby declares that any use of,
- 8 or production from, any existing geothermal well, as such
- 9 term is defined in section 3(5) of the Old Faithful Protec-
- 10 tion Act of 1993, or any exploration for, or development
- 11 of, any new geothermal well or any facility related to the
- 12 use of geothermal steam and associated geothermal re-
- 13 sources within the boundary of the Yellowstone Protection
- 14 Area, as defined in section 3(2) of the Old Faithful Pro-
- 15 tection Act of 1993, risks adverse effects on the hydro-
- 16 thermal and geothermal features of Yellowstone National
- 17 Park.
- 18 "(c) The Secretary shall not issue a lease under this
- 19 Act for lands within the boundary of the Yellowstone Pro-
- 20 tection Area, as defined in section 3(2) of the Old Faithful
- 21 Protection Act of 1993. Nothing in this section shall be
- 22 construed to either affect the ban on leasing referenced
- 23 under section 28(f) or to apply to any lands not owned
- 24 by the United States.".

SEC. 5. MORATORIUM ON OTHER LANDS.

- 2 (a) Prohibition.—(1) Except as provided by sec-
- 3 tions 7 and 8 of this Act, there shall be no use (except
- 4 for monitoring by the Secretary or monitoring under an
- 5 approved State program) of, or production from, any ex-
- 6 isting geothermal well and no exploration for, or develop-
- 7 ment of, any new geothermal well or any other new facility
- 8 related to the use of regulated resources within the Yellow-
- 9 stone Protection Area.
- 10 (2) Nothing in this subsection shall be construed to
- 11 affect existing facilities other than geothermal wells.
- 12 (b) Management.—The Secretary shall review Na-
- 13 tional Park Service management of Yellowstone National
- 14 Park and shall take such steps as may be necessary to
- 15 protect the protected systems and features and the hydro-
- 16 thermal, geothermal, and groundwater resources of such
- 17 National Park free from injury or impairment.
- 18 (c) Rule of Construction.—Nothing in this sec-
- 19 tion shall be construed to affect the ban or prohibitions
- 20 referenced under sections 28(f) and 30(c) of the Geo-
- 21 thermal Steam Act of 1970.
- 22 SEC. 6. RESEARCH.
- 23 (a) IN GENERAL.—The National Park Service, in
- 24 consultation with the Forest Service, the United States
- 25 Geological Survey, and each State agency implementing
- 26 an approved State program, shall research the characteris-

- 1 ties of the protected systems and features, inventory and
- 2 research the existing and potential effects (including cu-
- 3 mulative effects) of hydrothermal, geothermal, mineral, or
- 4 other resources development (including development of
- 5 groundwater other than regulated resources) on such sys-
- 6 tems and features, and periodically inform Congress con-
- 7 cerning the results of such inventory and research.
- 8 (b) UNDER STATE PROGRAM.—If an approved State
- 9 program provides for research described in subsection (a),
- 10 the Secretary, in cooperation with the relevant State, may
- 11 conduct such research in areas within and adjoining Yel-
- 12 lowstone National Park.
- 13 (c) Nonintrusive Methodologies.—Except for
- 14 research within a National Park System unit approved by
- 15 the Secretary or elsewhere under a permit issued by a
- 16 State agency implementing an approved State program,
- 17 research pursuant to this section shall exclusively use
- 18 nonintrusive methodologies.
- 19 (d) LIMITATION. Nothing in this Act shall be con-
- 20 strued as authorizing any activities within any unit of the
- 21 National Park System inconsistent with laws or policies
- 22 applicable to the relevant unit.
- 23 SEC. 7. STATE MANAGEMENT PROGRAMS.
- 24 (a) DEVELOPMENT.—The States of Montana, Wyo-
- 25 ming, and Idaho are encouraged to develop State pro-

- 1 grams for the management of regulated resources outside
- 2 of Yellowstone National Park to preserve and protect, free
- 3 from injury or impairment, the protected systems and
- 4 features.
- 5 (b) PERMIT. As of the date of enactment of this
- 6 Act, no person shall engage in any use (including re-
- 7 search), production, exploration, or development of any
- 8 regulated resources on any land located within the Yellow-
- 9 stone Protection Area except to the extent authorized by
- 10 a permit issued by a State agency implementing an ap-
- 11 proved State program.
- 12 (c) STATE AUTHORITY. (1) In the implementation
- 13 of an approved State program, a State may exercise the
- 14 authority to grant permits under subsection (b) for the
- 15 use (including research), production, exploration, or devel-
- 16 opment of any regulated resources within the Yellowstone
- 17 Protection Area.
- 18 (2) Notwithstanding any other provision of law, no
- 19 permit issued prior to the date of enactment of this Act
- 20 shall be deemed to have been issued in the implementation
- 21 of an approved State program, but in the event that after
- 22 the date of enactment of this Act the Secretary, on the
- 23 basis of research pursuant to section 6, determines that
- 24 groundwater with a temperature of 59 degrees Fahrenheit
- 25 or less has characteristics that indicate it may be directly

- 1 related to the protected systems and features, a permit
- 2 issued prior to such determination with respect to such
- 3 groundwater shall not be invalidated unless, pursuant to
- 4 the procedures in an approved State program it is deter-
- 5 mined that continued utilization of the groundwater cov-
- 6 ered by such permit would be inconsistent with the pur-
- 7 poses of this Act.
- 8 (3)(A) The Secretary shall monitor the implementa-
- 9 tion of an approved State program (including the State's
- 10 enforcement thereof) to assure consistency with the re-
- 11 quirements of this Act.
- 12 (B) The Secretary may suspend implementation of an
- 13 approved State program if such implementation (including
- 14 the State's enforcement thereof) is not being exercised in
- 15 a manner consistent with this Act. During any such sus-
- 16 pension, no permit granted under such program shall be
- 17 effective except to the extent the Secretary determines
- 18 that the permitted activities would be consistent with the
- 19 purposes of this Act.
- 20 (C) If an approved State program includes proce-
- 21 dures for the exercise of the Secretary's authority to sus-
- 22 pend such a program's implementation, the Secretary
- 23 shall follow such procedures.
- 24 (d) Approval by the Secretary.—(1) The Sec-
- 25 retary may approve a program submitted by a State if

- 1 the Secretary determines that such program, when imple-
- 2 mented, will fulfill the purposes of this Act regarding the
- 3 protection of the protected systems and features.
- 4 (2) The Secretary shall not approve any State pro-
- 5 gram submitted under this section until the Secretary
- 6 has—
- 7 (A) solicited, publicly disclosed, and considered
- 8 the views of the heads of other State and Federal
- 9 agencies the Secretary determines are concerned
- with the proposed State program;
- 11 (B) solicited, publicly disclosed, and considered
- the views of the public; and
- 13 (C) found that the State has the necessary legal
- 14 authority and qualified personnel for the regulation
- and management of regulated resources outside Yel-
- 16 lowstone National Park consistent with the require-
- 17 ments of this Act.
- 18 (3)(A) The Secretary may approve or disapprove a
- 19 program in whole or in part.
- 20 (B) If the Secretary disapproves any proposed State
- 21 program, in whole or in part, the Secretary shall notify
- 22 the State in writing of the decision and set forth in detail
- 23 the reasons therefor. The State may submit a revised
- 24 State program or portion thereof.

1	(4) The Secretary shall not approve any State pro-
2	gram that does not, at a minimum—
3	(A) include ongoing scientific review of restric-
4	tions, boundaries, and permits applicable to the de-
5	velopment of a regulated resource;
6	(B) require that, in conducting the scientific re-
7	view referred to in subparagraph (A) and in imple-
8	menting the State program, any doubt shall be re-
9	solved in favor of protection of the protected systems
10	and features;
11	(C) allow the State agency authorized to admin-
12	ister the program to reject recommendations based
13	on the scientific review referred to in subparagraph
14	(A), to the extent such rejection is necessary to
15	guarantee no adverse effect on the hydrothermal sys-
16	tem within Yellowstone National Park; and
17	(D) enable citizens of such State to obtain judi-
18	cial review of actions taken by the State agency im-
19	plementing the program to the extent necessary to
20	assure that such actions are consistent with all ap-
21	plicable law, including this Act.
22	(e) Scope. Except to the extent an approved State
23	program is being implemented by a State, section 5(a) of

24 this Act shall apply to the Yellowstone Protection Area.

- 1 (f) Modification of Yellowstone Protection
- 2 Area.—(1) The boundaries of the Yellowstone Protection
- 3 Area in a State may be modified pursuant to an approved
- 4 State program to the extent such modification is approved
- 5 by the Secretary.
- 6 (2) The Secretary shall not approve any such modi-
- 7 fication that the Secretary finds would not be consistent
- 8 with the purposes of this Act.
- 9 (3) The Secretary shall revise the map of the Yellow-
- 10 stone Protection Area to reflect any approved boundary
- 11 modifications.
- 12 (4) If an approved State program includes procedures
- 13 for the exercise of the Secretary's authority to approve
- 14 modifications of the boundaries of the Yellowstone Protec-
- 15 tion Area, the Secretary shall follow such procedures.
- 16 (g) Cooperative Agreements.—The Secretary is
- 17 authorized to enter into cooperative agreements with the
- 18 States of Montana, Idaho, and Wyoming and with the Sec-
- 19 retary of Agriculture to fulfill the purposes of this Act.
- 20 (h) Federal Financial Assistance. (1) Subject
- 21 to appropriation, the Secretary may provide financial as-
- 22 sistance for the implementation of an approved State pro-
- 23 gram. In providing such assistance, the Secretary may
- 24 enter into appropriate funding agreements, including
- 25 grants and cooperative agreements, with a State agency

- 1 or agencies, upon such terms and conditions as the Sec-
- 2 retary deems appropriate.
- 3 (2) A recipient State may invest funds provided
- 4 under this subsection so long as such funds, together with
- 5 interest and any other earnings thereon, shall be available
- 6 for use by the State only under the terms and conditions
- 7 of the approved State program and an agreement entered
- 8 into with the Secretary under this subsection and shall
- 9 not be used by the State for any other purpose.

10 SEC. 8. MONTANA PROGRAM.

- 11 (a) APPROVAL. (1) The Congress finds that Article
- 12 IV of the compact, when implemented, will fulfill the pur-
- 13 poses of this Act regarding the protection of the protected
- 14 systems and features.
- 15 (2) All provisions of section 7 are applicable to this
- 16 section, except for purposes of section 7(d)(1) the Com-
- 17 pact shall be deemed to have been submitted to the Sec-
- 18 retary, and, notwithstanding sections 7(d)(2), 7(d)(3), and
- 19 7(d)(4), once signed by the Secretary and the Attorney
- 20 General of the United States, Article IV thereof shall be
- 21 considered an approved State program for regulation of
- 22 groundwater resources, including the hydrothermal re-
- 23 sources within the Montana portion of the Yellowstone
- 24 Protection Area. Article IV of the Compact shall not be
- 25 considered an approved State program for the manage-

- 1 ment of regulated resources within the Montana portion
- 2 of the Yellowstone protection area other than groundwater
- 3 resources.
- 4 (b) Scope.—Nothing in this Act shall be construed
- 5 as amending the Compact or as altering its status in rela-
- 6 tionship to any litigation with regard to water rights.
- 7 (c) Review Procedures.—For purposes of sections
- 8 7(c)(3)(B), 7(c)(3)(C), 7(f)(1), and 7(f)(2), the provisions
- 9 of the Compact with respect to—
- 10 (1) review of administrative decisions under Ar-
- 11 ticle IV of the Compact;
- 12 (2) enforcement of the Compact;
- 13 (3) the discretion of any party to the Compact
- to withdraw therefrom; and
- 15 (4) modification of boundaries and restrictions
- 16 within the Controlled Groundwater Area,
- 17 shall be deemed to be procedures for the exercise of the
- 18 Secretary's authority to approve modifications of the
- 19 boundaries of the Yellowstone Protection Area or to sus-
- 20 pend the implementation of an approved State program.
- 21 SEC. 9. IDAHO PROGRAM.
- For purposes of section 7(d)(1), the provisions of
- 23 Section 42 of the Idaho Code related to geothermal re-
- 24 sources shall be deemed to have been submitted to the Sec-
- 25 retary for approval as an approved State program.

SEC. 10. WYOMING PROGRAM.

- 2 For purposes of section 7(d)(1), the provisions of the
- 3 laws of the State of Wyoming referenced in the letter from
- 4 the Wyoming State Engineer included in the Committee
- 5 report to accompany H.R. 1137 of the 103rd Congress
- 6 shall be deemed to have been submitted to the Secretary
- 7 for approval as an approved State program.
- 8 SEC. 11. CITIZEN SUITS.
- 9 (a) IN GENERAL.—(1) Any person may commence a
- 10 civil suit on the person's own behalf to enjoin any party,
- 11 including the United States, except for a State or agency
- 12 or political subdivision thereof, that the plaintiff alleges—
- 13 (A) is in violation of any provision of this Act;
- 14 or
- 15 (B) is using a regulated resource in the absence
- of, or beyond the scope of the terms or conditions
- of, a permit issued pursuant to an approved State
- program, or in violation of regulations issued under
- 19 the authority of an approved State program.
- 20 (2) The Federal district courts shall have jurisdiction,
- 21 without regard to the amount in controversy or the citizen-
- 22 ship of the parties—
- (A) to require the Secretary or another party to
- 24 take any steps required or permitted by this Act, if
- 25 those steps are necessary to fulfill the purposes of
- 26 this Act; or

- 1 (B) to enforce the provisions, prohibitions, per-
- 2 mits, or regulations of an approved State program.
- 3 (b) VENUE AND INTERVENTION.—(1) Any suit under
- 4 this section may be brought in any appropriate judicial
- 5 district.
- 6 (2) In any such suit under this section in which the
- 7 United States is not a party, the Attorney General of the
- 8 United States, at the request of the Secretary, may inter-
- 9 vene on behalf of the United States as a matter of right.
- 10 (c) Costs.—The court, in issuing any final order in
- 11 any suit brought under this section, may award costs of
- 12 litigation (including reasonable attorney and expert wit-
- 13 ness fees) to any party, whenever the court determines
- 14 such award is appropriate.
- 15 (d) Nonexclusive Relief.—The injunctive relief
- 16 provided by this subsection shall not restrict any right
- 17 which any person (or class of persons) may have under
- 18 any statute or common law to seek judicial review of ac-
- 19 tions taken by the State agency implementing an approved
- 20 State program or to seek enforcement of any standard or
- 21 limitation or to seek any other relief including relief
- 22 against the Secretary.
- 23 (e) Notice. Before seeking the injunctive relief au-
- 24 thorized under this section, notice of intent to sue shall
- 25 be given to the Secretary, the State agency implementing

- 1 any relevant approved State program described in section
- 2 7, and each intended defendant. Such notice shall allow
- 3 the minimum period of time necessary for an intended de-
- 4 fendant to take those measures that (1) will cure any al-
- 5 leged violations of this Act, or (2) will end any alleged
- 6 improper use of regulated resources, as described in sub-
- 7 section (a)(1)(B).

8 SEC. 12. JUDICIAL REVIEW.

- 9 (a) Administrative Procedures. Except as pro-
- 10 vided in this section, any Federal agency action or failure
- 11 to act to implement or enforce this Act shall be subject
- 12 to judicial review in accordance with and to the extent pro-
- 13 vided by chapter 7 of title 5, United States Code.
- 14 (b) REMEDY.—The sole remedy available to any per-
- 15 son claiming deprivation of a vested property right by en-
- 16 actment of this Act or Federal action pursuant to this Act
- 17 shall be an action for monetary damages, filed pursuant
- 18 to sections 1491 or 1505 of title 28, United States Code,
- 19 in the Court of Federal Claims. Any just compensation
- 20 awards determined by the Court of Federal Claims to be
- 21 due to a claimant shall be paid consistent with section
- 22 2517 of such title.

SEC. 13. REGULATIONS.

- 2 No later than two years after the date of enactment
- 3 of this Act, the Secretary shall promulgate such rules and
- 4 regulations as are necessary to implement this Act.
- 5 SEC. 14. AUTHORIZATION OF APPROPRIATIONS.
- 6 There are authorized to be appropriated such sums
- 7 as may be necessary to carry out this Act.
- 8 SEC. 15. SCOPE OF ACT.
- 9 Nothing in this Act shall be construed as increasing
- 10 or diminishing any rights of the United States with re-
- 11 spect to water, or as affecting any previous adjudication
- 12 of or any agreement concerning any such rights.
- 13 TITLE I—OLD FAITHFUL PROTECTION ACT
- 14 SECTION 101. SHORT TITLE.
- 15 This title may be cited as the "Old Faithful Protection
- 16 Act of 1994".
- 17 SEC. 102. FINDINGS AND PURPOSES.
- 18 (a) Findings.—The Congress finds that—
- 19 (1) Yellowstone National Park is a unique and
- 20 irreplaceable national and international treasure and
- 21 part of one of the few remaining undisturbed hydro-
- 22 thermal systems in the world;
- 23 (2) there is a risk that unrestricted hydrothermal
- or geothermal resource development adjacent to Yel-
- 25 lowstone National Park in the State of Montana will
- 26 interfere with or adversely affect the hydrothermal

- and geothermal features of such Park or the manage ment of relevant mineral resources;
 - (3) further research is needed to understand the characteristics of the thermal systems and features and the effects of development on such systems and features on lands outside of Yellowstone National Park but within the Yellowstone Protection Area, as such area is defined in this title;
 - (4) preservation and protection of the thermal system associated with and the features within Yellowstone National Park is a benefit to the people of the United States and the world;
 - (5) cooperation between the United States and the State of Montana to protect and preserve Yellowstone National Park is desirable; and
 - (6) as a settlement of litigation concerning water rights, including the reserved water rights of the United States associated with units of the National Park System in Montana, the Department of the Interior and the Department of Justice, on behalf of the United States, and a Compact Commission, on behalf of the State of Montana, have developed a Compact that constitutes such a settlement of litigation concerning matters within its scope and which, in Article IV, establishes a program for regulation of develop-

1	ment and use of groundwater in areas adjacent to
2	Yellowstone National Park.
3	(b) Purposes.—The purposes of this title are—
4	(1) to require the Secretary to take the necessary
5	actions to preserve and protect the thermal systems
6	and features of Yellowstone National Park;
7	(2) to provide a framework for management by
8	the State of Montana of regulated resources within the
9	Yellowstone Protection Area outside of but directly re-
10	lated to Yellowstone National Park to preserve and
11	protect the thermal systems and features of Yellow-
12	stone National Park;
13	(3) to authorize, as provided in section 8, ap-
14	proval of Article IV of the Compact as an appropriate
15	State program;
16	(4) to require relevant research; and
17	(5) to authorize to be appropriated, as provided
18	in section 111, necessary sums.
19	SEC. 103. DEFINITIONS.
20	For purposes of this title:
21	(1) The term "Secretary" means the Secretary of
22	the Interior except as otherwise provided.
23	(2) The term "Yellowstone Protection Area"
24	means the area in Montana identified on the map en-
25	titled "Yellowstone Protection Area" numbered

1	20036B, and dated September 1994, and any modi-
2	fications thereof as may be made under section 107.
3	(3) The term "thermal systems and features"
4	means the hydrothermal and geothermal systems and
5	features of Yellowstone National Park associated with
6	the regulated resources within the Yellowstone Protec-
7	tion Area.
8	(4) The term "regulated resources" means—
9	(A) geothermal steam and associated geo-
10	thermal resources, as defined in section 2(c) of
11	the Geothermal Steam Act of 1970 (30 U.S.C.
12	1001(c)); or
13	(B) groundwater with a temperature in ex-
14	cess of 59 degrees Fahrenheit.
15	(5) The term "well" means a well or facility pro-
16	ducing or intended to produce regulated resources but
17	excludes facilities that would do no more than utilize
18	the natural unenhanced surface flow of a natural
19	spring.
20	(6) The term "approved State program" means
21	the program of Montana approved pursuant to this
22	title.
23	(7) The term "Compact" means the water rights
24	compact entered into by the United States and the
25	State of Montana on January 31, 1994.

1	(8) Except as otherwise provided in this title,
2	terms used in this title shall have the same meaning
3	as in the Geothermal Steam Act of 1970.
4	SEC. 104. RESTRICTION ON FEDERAL LANDS.
5	(a) The Congress hereby declares that—
6	(1) Yellowstone National Park possesses numer-
7	ous thermal features, including Old Faithful geyser
8	and approximately 10,000 other geysers and hot
9	springs, and is hereby designated as a significant
10	thermal feature unto itself; and
11	(2) Federal legislation is desirable to preserve
12	and protect these features.
13	(b) The Congress hereby declares that any use of, or
14	production from, any existing well, or any exploration for,
15	or development of, any new well within the boundary of
16	the Yellowstone Protection Area, as defined in section
17	103(2) of the Old Faithful Protection Act of 1994, risks ad-
18	verse effects on the thermal features of Yellowstone National
19	Park.
20	(c) Notwithstanding any other provision of law, the
21	Secretary shall not issue any geothermal lease pursuant to
22	the Geothermal Steam Act (30 U.S.C. 1001 and following)
23	for lands within the boundary of the Yellowstone Protection
24	Area. Nothing in this section shall be construed to apply
25	to any lands not owned by the United States

1 SEC. 105. MORATORIUM ON LANDS WITHIN THE YELLOW-

- 2 **STONE PROTECTION AREA.**
- 3 (a) Prohibition.—Except as provided by sections 107
- 4 and 108 of this title, there shall be no use (except for mon-
- 5 itoring by the Secretary or monitoring under the approved
- 6 State program) of, or production from, any existing well
- 7 and no exploration for, or development of, any new well
- 8 within the Yellowstone Protection Area.
- 9 (b) Management.—The Secretary shall review Na-
- 10 tional Park Service management of Yellowstone National
- 11 Park and shall take such steps as may be necessary to pro-
- 12 tect and preserve the thermal systems and features of such
- 13 National Park.
- 14 *SEC. 106. RESEARCH.*
- 15 (a) In General.—The National Park Service, in con-
- 16 sultation with the Forest Service, the United States Geologi-
- 17 cal Survey, and each State agency implementing an ap-
- 18 proved State program, shall research the characteristics of
- 19 the thermal systems and features within the Yellowstone
- 20 Protection Area, inventory and research the existing and
- 21 potential effects (including cumulative effects) of hydro-
- 22 thermal or geothermal development on such systems and
- 23 features, and periodically, but not less than once every five
- 24 years, inform Congress concerning the results of such inven-
- 25 tory and research.

- 1 (b) Under State Program.—If the approved State
- 2 program provides for research described in subsection (a),
- 3 both the Secretary and the relevant State may conduct such
- 4 research within the Yellowstone Protection Area.
- 5 (c) Nonintrusive Methodologies.—Except for re-
- 6 search within a National Park System unit within the Yel-
- 7 lowstone Protection Area approved by the Secretary or else-
- 8 where under a permit issued by a State agency implement-
- 9 ing the approved State program, research pursuant to this
- 10 section shall exclusively use nonintrusive methodologies.
- 11 (d) Limitation.—Nothing in this title shall be con-
- 12 strued as authorizing any activities within any unit of the
- 13 National Park System in the Yellowstone Protection Area
- 14 inconsistent with laws or policies applicable to the relevant
- 15 unit.

16 SEC. 107. STATE MANAGEMENT PROGRAMS.

- 17 (a) Development.—The State of Montana is encour-
- 18 aged to develop and maintain State programs for the man-
- 19 agement of regulated resources outside of Yellowstone Na-
- 20 tional Park to preserve and protect the thermal systems and
- 21 features of Yellowstone National Park.
- 22 (b) Permit.—Except as provided for in section 106,
- 23 as of the date of enactment of this title, no person shall
- 24 engage in any use (including research), production, explo-
- 25 ration, or development of any regulated resources on non-

- 1 Federal lands within the Yellowstone Protection Area except
- $2\,$ to the extent authorized by a permit issued by a State agen-
- 3 cy implementing the approved State program.
- 4 (c) State Authority.—(1) In the implementation of
- 5 an approved State program, the State of Montana may ex-
- 6 ercise the authority to grant permits under subsection (b)
- 7 for the use (including research), production, exploration, or
- 8 development of any regulated resources within the Yellow-
- 9 stone Protection Area.
- 10 (2) Notwithstanding any other provision of law, no
- 11 permit within the Yellowstone Protection Area for regulated
- 12 resources issued prior to January 31, 1994 shall be deemed
- 13 to have been issued in the implementation of an approved
- 14 State program.
- 15 (3)(A) The Secretary shall monitor the implementation
- 16 of the approved State program (including the State's en-
- 17 forcement thereof) to assure consistency with the require-
- 18 ments of this title.
- 19 (B) The Secretary may suspend implementation of the
- 20 approved State program if such implementation (including
- 21 the State's enforcement thereof) is not being exercised in a
- 22 manner consistent with this title. During any such suspen-
- 23 sion, no permit granted under such program shall be effec-
- 24 tive except to the extent the Secretary determines that the

- 1 permitted activities would be consistent with the purposes
- 2 of this title.
- 3 (C) If the approved State program includes procedures
- 4 for the exercise of the Secretary's authority to suspend such
- 5 a program's implementation, the Secretary shall follow such
- 6 procedures. If no such procedures are included in a State
- 7 program, the Secretary shall provide notice and a reason-
- 8 able time to comply with this title.
- 9 (d) Scope.—Except to the extent an approved State
- 10 program is being implemented by a State, section 105(a)
- 11 of this title shall apply to the Yellowstone Protection Area.
- 12 (e) Modification of Yellowstone Protection
- 13 Area.—(1) The boundaries of the Yellowstone Protection
- 14 Area in the State of Montana may be modified pursuant
- 15 to the approved State program if such modification is ap-
- 16 proved by the Secretary.
- 17 (2) The Secretary shall not approve any such modi-
- 18 fication that the Secretary finds would not be consistent
- 19 with the purposes of this title or includes any area outside
- 20 the State of Montana.
- 21 (3) The Secretary shall revise the map of the Yellow-
- 22 stone Protection Area to reflect any approved boundary
- 23 modifications.
- 24 (4) If the approved State program includes procedures
- 25 for the exercise of the Secretary's authority to approve

- 1 modifications of the boundaries of the Yellowstone Protec-
- 2 tion Area, the Secretary shall follow such procedures.
- 3 (f) Cooperative Agreements.—The Secretary is au-
- 4 thorized to enter into cooperative agreements with the State
- 5 of Montana and with the Secretary of Agriculture to fulfill
- 6 the purposes of this title.
- 7 (g) Federal Financial Assistance.—(1) Subject to
- 8 appropriation, the Secretary may provide financial assist-
- 9 ance for the implementation of the approved State program.
- 10 In providing such assistance, the Secretary may enter into
- 11 appropriate funding agreements, including grants and co-
- 12 operative agreements, with a State agency or agencies, upon
- 13 such terms and conditions as the Secretary deems appro-
- 14 priate.
- 15 (2) The State of Montana may invest funds provided
- 16 under this subsection so long as such funds, together with
- 17 interest and any other earnings thereon, shall be available
- 18 for use by the State only under the terms and conditions
- 19 of the approved State program and an agreement entered
- 20 into with the Secretary under this subsection and shall not
- 21 be used by the State for any other purpose.
- 22 SEC. 108. MONTANA PROGRAM.
- 23 (a) Approval.—(1) The Congress finds that Article IV
- 24 of the Compact fulfills the purposes of this title regarding

the protection of the thermal systems and features of Yellowstone National Park. 3 (2) All provisions of section 107 are applicable to this section, except that the Compact shall be deemed to have been submitted to the Secretary and Article IV thereof shall be considered an approved State program for regulation of groundwater resources within the Yellowstone Protection 8 Area. (b) Scope.—Nothing in this title shall be construed 9 as amending the Compact or as altering its status in rela-10 tionship to any litigation with regard to water rights. (c) Review Procedures.—For purposes of sections 12 107(c)(3)(B), 107(c)(3)(C), 107(e)(1), and 107(e)(2), the provisions of the Compact with respect to— (1) review of administrative decisions under Ar-15 ticle IV of the Compact; 16 17 (2) enforcement of the Compact; 18 (3) the discretion of any party to the Compact 19 to withdraw therefrom: and (4) modification of boundaries and restrictions 20 within the Controlled Groundwater Area, shall be 21 22 deemed to be procedures for the exercise of the Secretary's authority to approve modifications of the 23 boundaries of the Yellowstone Protection Area or to 24

- 1 suspend the implementation of an approved State
- 2 program.

3 SEC. 109. JUDICIAL REVIEW.

- 4 (a) Administrative Procedures.—Except as pro-
- 5 vided in this section, any Federal agency action or failure
- 6 to act to implement or enforcement this title shall be subject
- 7 to judicial review in accordance with and to the extent pro-
- 8 vided by chapter 7 of title 5, United States Code.
- 9 (b) Remedy.—The sole remedy available to any person
- 10 claiming deprivation of a vested property right by enact-
- 11 ment of this title or Federal action pursuant to this title
- 12 shall be an action for monetary damages, filed pursuant
- 13 to sections 1491 or 1505 of title 28, United States Code,
- 14 in the Court of Federal Claims. Any just compensation
- 15 awards determined by the Court of Federal Claims to be
- 16 due to a claimant shall be paid consistent with section 2517
- 17 of such title.

18 SEC. 110. REGULATIONS.

- 19 No later than two years after the date of enactment
- 20 of this title, the Secretary shall promulgate such rules and
- 21 regulations as are necessary to implement this title.

22 SEC. 111. AUTHORIZATION OF APPROPRIATIONS.

- There are authorized to be appropriated such sums as
- 24 may be necessary to carry out this title.

1 SEC. 112. SCOPE OF TITLE.

2	Nothing in this title shall be construed as increasing
3	or diminishing any rights of the United States with respect
4	to water, or as affecting any previous adjudication of or
5	any agreement concerning any such rights.
6	SEC. 113. LAND EXCHANGE.
7	(a) GENERAL.—Notwithstanding any other provision
8	of law and subject to the provisions of this title, the Sec-
9	retary of Agriculture shall acquire by exchange certain
10	lands and interests in lands owned by the Church Universal
11	and Triumphant, its successors and assigns (referred to in
12	this title as "the Church"), located in the Yellowstone Con-
13	trolled Groundwater Area and Corwin Springs Known Geo-
14	thermal Resource Area of the Gallatin National Forest.
15	(b) Offer and Acceptance of Land and Interest
16	in Land.—
17	(1) Non-federal lands and interests.—If
18	the Church offers—
19	(A) title that is acceptable to the United
20	States to all rights, title, and interests to ap-
21	proximately 26 acres of land owned by the
22	Church as depicted on the maps entitled
23	"Church/Forest Service Land Exchange Pro-
24	posal", dated July 1994;
25	(B) all right, title and interest to the sub-
26	surface regulated resources estate on all Church

1	properties within the Yellowstone Controlled
2	Groundwater Area;
3	(C) a perpetual public access road and util-
4	ity easement of 60 feet in width, plus allowance
5	for cuts and fills, over Church property to the
6	Gallatin National Forest lands in the Cutler
7	Homestead/Sentinel Butte area, as depicted on
8	the maps referenced in paragraph (b)(1)(A); and
9	(D) other rights and covenants in accord-
10	ance with the terms of the "Church/Forest Serv-
11	ice Land Exchange Specifications'' document
12	prepared pursuant to paragraph (b)(3);
13	the Secretary of Agriculture shall accept a warranty
14	deed to the land specified in paragraph (b)(1)(A), a
15	special warranty deed to the regulated resources speci-
16	fied in paragraph (b)(1)(B), State water rights trans-
17	fer documents, and any other such instruments as
18	may be necessary to transfer the above referenced
19	property interests.
20	(2) Federal land and interests.—
21	(A) GENERAL.—Upon acceptance by the
22	Secretary of Agriculture of title to the lands, in-
23	terests, and rights and covenants offered by the
24	Church pursuant to paragraph (b)(1)—

(i) the Secretary, upon request by the Secretary of Agriculture, shall convey by patent to the Church, subject to all valid ex-isting rights, and a reservation to the United States of all regulated resources, title to approximately 11 acres within the Gal-latin National Forest, as depicted on the map referenced in paragraph (b)(3); (ii) the Secretary of Agriculture shall convey an easement to the Church granting

convey an easement to the Church granting the right to collect and transport across Federal lands the natural unenhanced surface flow at LaDuke Hot Springs from its source to the east bank of the Yellowstone River as depicted on the maps referenced in paragraph (b)(1), and the United States shall withdraw all of its water rights claims and objections filed with regard to LaDuke Hot Springs in pending water rights adjudications under Federal and State law;

(iii) the Secretary shall grant to the Church standard Forest Service rights-ofway authorizations for existing roads across National Forest System land as generally depicted on the maps referenced in para-

- graph (b)(1) and further defined by the document referenced in paragraph (b)(1)(A); and (iv) the Secretary shall grant to the
 - (iv) the Secretary shall grant to the Church other rights and covenants in accordance with the terms of the "Church/Forest Service Land Exchange Specifications" document pursuant to paragraph (b) (3).
 - (B) Surveys.—Surveys prepared to standards approved by the Secretary shall be furnished by the Church for the affected Federal and non-Federal lands and surface interests prior to conveyance of the Federal lands and interests in this exchange.
 - (3) AGREEMENT.—The document entitled "Church/Forest Service Land Exchange Specifications," jointly developed and agreed to by both parties, shall define the non-Federal and Federal lands and interests involved in this exchange, including legal descriptions of lands and interests, and other terms, conditions, and covenants, but shall not include any minimum surface flow requirements to the Yellowstone River from LaDuke Hot Springs. Such document, upon completion, shall be transmitted to the Committee on Energy and Natural Resources of

the United States Senate and the Committee on Natural Resources of the United States House of Representatives and shall not take effect until 60 days after receipt by both Committees.

(c) TITLE.—

- (1) Review of title.—Within ninety days of receipt of the approved surveys and title documents from the Church, the Secretary shall review the title for the non-Federal lands described in subsection (b) and determine whether—
 - (A) the applicable title standards for Federal land acquisition have been satisfied subject to any variances expressly contained in this title; and
 - (B) all draft conveyances and closing documents have been received and approved.
- (2) Conveyance of title.—In the event the quality of title does not meet Federal standards or is otherwise unacceptable to the Secretary, the Secretary shall advise the Church regarding corrective actions necessary to cure title defects. The conveyance of lands to the Church described in paragraph (b)(2)(A) shall be completed not later than ninety days after the Secretary has approved title.

SEC. 114. GENERAL PROVISIONS.

- 2 (a) Maps and Documents.—The maps referred to in
- 3 section 113 are subject to corrections for any technical er-
- 4 rors in describing the properties. The maps and documents
- 5 described in section 113(b)(1) and 113(b)(3) shall be on file
- 6 and available for public inspection in the Office of the Chief
- 7 of the Forest Service, in Washington, D.C.
- 8 (b) National Forest System Lands.—All lands
- 9 and interests in lands conveyed to the United States under
- 10 this title shall be administered in accordance with the laws
- 11 and regulations pertaining to the National Forest System.
- 12 (c) VALUATION.—The value of the lands and interests
- 13 in lands to be exchanged under this title and described in
- 14 section 113(b) are deemed to be equal, and therefore, no ap-
- 15 praisals shall be required.

16 TITLE II—LOST CREEK LAND EXCHANGE

- 17 **SEC. 201. SHORT TITLE.**
- This title may be cited as the "Lost Creek Land Ex-
- 19 change Act of 1994".
- 20 SEC. 202. LAND EXCHANGE.
- 21 (a) General.—Notwithstanding any other provision
- 22 of law, the Secretary of Agriculture (hereinafter referred to
- 23 in this title as the "Secretary") is authorized and directed
- 24 to acquire by exchange certain lands and interests in lands
- 25 owned by the Brand S Corporation, its successors and as-
- 26 signs (hereinafter referred to in this title as the "Corpora-

- 1 tion"), located in the Lost Creek area of the Deerlodge Na-2 tional Forest and within the Gallatin National Forest.
- 3 (b) Offer and Acceptance of Land.—
- (1) Non-federal Land.—If the Corporation of-fers to convey to the United States fee title that is acceptable to the United States to approximately 18,300 acres of land owned by the Corporation and available for exchange, as depicted on the maps entitled "Brand S/Forest Service Land Exchange Proposal," numbered 1 through 3, dated March 1994, and described in the "Land Exchange Specifications" document pursuant to paragraph (b)(3), the Secretary shall accept a war-ranty deed to such lands.
 - (2) FEDERAL LAND.—Upon acceptance by the Secretary of title to the Corporation's lands pursuant to paragraph (b)(1) and upon the effective date of the document referred to in paragraph (b)(3), and subject to valid existing rights, the Secretary of the Interior shall convey, by patent, the fee title to approximately 10,800 acres on the Deerlodge and Gallatin National Forests, and by timber deed, the right to harvest approximately 3.5 million board feet of timber on certain Deerlodge National Forest lands, as depicted on the maps referenced in paragraph (b)(1) and further defined by the document referenced in paragraph

(b)(3): Provided, That, except for the east 1/2 of sec. 10, T3S R8E, the Secretary shall not convey to the Corporation the lands on the Gallatin National Forest identified as the "Wineglass Tract" on the map entitled "Wineglass Tract," dated September 1994, unless the Secretary finds that measures are in place to protect the scenic, wildlife, and open space values of the Wineglass Tract. Such finding shall be con-tained in the document referenced in paragraph (b) (3).

(3) AGREEMENT.—A document entitled "Brand S/Forest Service Land Exchange Specifications," shall be jointly developed and agreed to by the Corporation and the Secretary. Such document shall define the non-Federal and Federal lands to be exchanged, and shall include legal descriptions of such lands and interests therein, along with any other agreements. Such document shall be transmitted, upon completion, to the Committee on Energy and Natural Resources of the United States Senate and the Committee on Natural Resources of the United States House of Representatives and shall not take effect until 60 days after transmittal to both Committees.

1	(4) Conflict.—In case of conflict between the
2	maps referenced in paragraph (b)(1) and the docu-
3	ment referenced in paragraph (b)(3), the maps shall
4	govern.
5	(c) Title.—
6	(1) Review of title.—Within sixty days of re-
7	ceipt of title documents from the Corporation, the Sec-
8	retary shall review the title for the non-Federal lands
9	described in paragraph (b) and determine whether—
10	(A) applicable title standards for Federal
11	land acquisition have been satisfied or the qual-
12	ity of title is otherwise acceptable to the Sec-
13	retary;
14	(B) all draft conveyances and closing docu-
15	ments have been received and approved;
16	(C) a current title commitment verifying
17	compliance with applicable title standards has
18	been issued to the Secretary; and
19	(D) the Corporation has complied with the
20	conditions imposed by this title.
21	(2) Conveyance of title.—In the event the
22	title does not meet Federal standards or is otherwise
23	unacceptable to the Secretary, the Secretary shall ad-
24	vise the Corporation regarding corrective actions nec-
25	essary to make an affirmative determination. The

- 1 Secretary, acting through the Secretary of the Inte-
- 2 rior, shall effect the conveyance of lands described in
- 3 paragraph (b)(2) not later than ninety days after the
- 4 Secretary has made an affirmative determination.
- 5 (d) Resolution of Public Access.—The Secretary
- 6 is directed, in accordance with existing law, to improve
- 7 legal public access to Gallatin National Forest System
- 8 lands between West Pine Creek and Big Creek.

9 SEC. 203. GENERAL PROVISIONS.

- 10 (a) Maps and Documents.—The maps referred to in
- 11 section 202(b)(1) shall be subject to such minor corrections
- 12 as may be agreed upon by the Secretary and the Corpora-
- 13 tion. The maps and document described in section 202(b)
- 14 (1) and (3) shall be on file and available for public inspec-
- 15 tion in the appropriate offices of the Forest Service.
- 16 (b) National Forest System Lands.—
- 17 (1) In General.—All lands conveyed to the
- 18 United States under this title shall be added to and
- 19 administered as part of the Deerlodge or Gallatin Na-
- 20 tional Forests, as appropriate, and shall be adminis-
- 21 tered by the Secretary in accordance with the laws
- and regulations pertaining to the National Forest
- 23 System.
- 24 (2) WILDERNESS STUDY AREA ACQUISITIONS.—
- 25 Until Congress determines otherwise, lands acquired

- within the Hyalite-Porcupine-Buffalo Horn Wilderness Study Area pursuant to this title shall be managed by the Secretary of Agriculture and the Secretary of the Interior, as appropriate, so as to maintain the presently existing wilderness character and
 potential for inclusion in the National Wilderness
 Preservation System.
- 8 (c) VALUATION.—The values of the lands and interests
 9 in lands to be exchanged under this title and described in
 10 section 202(b) are deemed to be of approximately equal
 11 value.
 - (d) Liability for Hazardous Substances.—
- 13 (1) The Secretary shall not acquire any lands 14 under this title if the Secretary determines that such 15 lands, or any portion thereof, have become contami-16 nated with hazardous substances (as defined in the 17 Comprehensive Environmental Response, Compensa-18 tion, and Liability Act (42 U.S.C. 9601)).
 - (2) Notwithstanding any other provision of law, the United States shall have no responsibility or liability with respect to any hazardous wastes or other substances placed on any of the lands covered by this title after their transfer to the ownership of another party, but nothing in this title shall be construed as either diminishing or increasing any responsibility or

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- 1 liability of the United States based on the condition
- 2 of such lands on the date of their transfer to the own-
- *a ership of another party.*

Amend the title so as to read: "An Act to approve the Montana Water Rights Compact as a State program for the regulation of groundwater adjacent to Yellowstone National Park, and for other purposes.".

Passed the House of Representatives November 15, 1993.

Attest: DONNALD K. ANDERSON,

Clerk.

HR 1137 RS——2

HR 1137 RS——3